

## Message Text

CONFIDENTIAL

PAGE 01 JAKART 03273 150816Z  
ACTION IO-13

INFO OCT-01 EA-07 ISO-00 SIL-01 CIAE-00 COME-00 EB-08  
INR-07 LAB-04 NSAE-00 OMB-01 SS-15 NSC-05 SP-02 L-03  
H-01 DODE-00 PA-01 USIA-06 PRS-01 OIC-02 /078 W  
-----150937Z 035934 /20  
R 150622Z MAR 77  
FM AMEMBASSY JAKARTA  
TO SECSTATE WASHDC 9795  
INFO USMISSION GENEVA

C O N F I D E N T I A L JAKARTA 3273

E.O. 11652: GDS  
TAGS: ELAB, ILO, ID  
SUBJECT: GOVERNING BODY DECISION TO AMEND ARTICLE 17, PRO-  
SPECTS FOR ILO CONFERENCE

REF: STATE 53086

1. SUMMARY: IN MEETING WITH EMBASSY LABOR ATTACHE, BOTH DELE-  
GATES TO RECENT ILO GOVERNING BODY MEETING PREDICTED DEFEAT OF  
AMENDMENT TO STANDING ORDERS AT ILO JUNE CONFERENCE, PARTICU-  
LARLY IN OPEN ROLL CALL VOTE. GOVERNMENT MEMBER STRESSED THAT  
MANY DEVELOPING COUNTRY MEMBERS WERE UNHAPPY WITH OUTCOME OF  
GOVERNING BODY MEETING. GROUP OF 77, LEAD BY ARAB COUNTRIES  
MAY LAUNCH MAJOR ATTACK TO DEFEAT U.S. BACKED RESOLUTION AT  
CONFERENCE. HE BELIEVES U.S. SHOULD SEEK WAY TO AVOID CONFRON-  
TATION WHICH IT MAY LIKELY LOSE AND LEAD TO ITS WITHDRAWAL  
FROM ILO. END SUMMARY.

2. IN MEETING MARCH 14 WITH EMBASSY LABOR ATTACHE MANPOWER  
DEPARTMENT GENERAL SECRETARY BASRI, WHO RECENTLY RETURNED FROM  
ILO GOVERNING BODY MEETING, SAID HE FOUND MEETING VERY EMBAR-  
RASSING. DESPITE PRESSURE FROM ARAB COUNTRIES, HE DID NOT WANT  
TO SPEAK AGAINST U.S. SUPPORTED RESOLUTIONS CONCERNING ISRAEL  
AND CHANGE IN STANDING ORDERS. TO RESOLVE DILEMMA, HE TOOK NO  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 JAKART 03273 150816Z

POSITION IN DISCUSSIONS.

3. ALTHOUGH BOTH RESOLUTION PASSED SECRET BALLOT VOTES, BASRI  
SAID THE ARAB COUNTRIES AND THE GROUP OF 77 WERE VERY UNHAPPY.  
HE BELIEVES THEY WILL MOUNT MAJOR OFFENSIVE TO DEFEAT AMENDMENT  
TO STANDING ORDERS ESTABLISHING SCREENING COMMITTEE TO APPROVE  
ADMISSIBILITY OF RESOLUTIONS. ISSUE OF DIRECTOR GENERAL'S

REPORT ON 1974 ANTI-ISRAEL RESOLUTION MAY ALSO REAPPEAR AT THE CONFERENCE. IN OPEN ROLLCALL VOTE, BASRI SAID HE IS CERTAIN U.S. WILL LOSE ON AMENDMENT TO CHANGE STANDING ORDERS. HE FEELS ARABS, WHO HAVE SUCCESSFULLY LINKED STANDING ORDERS CHANGE TO ANTI-ISRAEL RESOLUTION, WILL GET SUPPORT OF 77 GROUP OF GOVERNMENT DELEGATES WITH SOME WORKER AND EMPLOYER SUPPORT. IF VOTE IS SECRET BALLOT HE LESS CERTAIN OF OUTCOME, BUT TENDS TO SEE GROUP OF 77 SUCCESSFUL.

4. BASRI QUESTIONS WHETHER U.S. SHOULD PURSUE ISSUE IN CONFERENCE WHERE IT MIGHT SUFFER DEFEAT LEADING TO ITS WITHDRAWAL FROM ILO. HE BELIEVES ISSUE MIGHT BE REFERRED TO SPECIAL STANDING ORDERS COMMITTEE WHERE IT CAN BE REFERRED FOR STUDY, WITH VOTE AT SUBSEQUENT CONFERENCE WHEN ATMOSPHERE MIGHT BE LESS TENSE.

5. IN SEPARATE MEETING WITH LABOR ATTACHE, INDONESIAN DEPUTY WORKER MEMBER OF GOVERNING BODY AGUS SUDONO VERY PROUDLY ELABORATED ON SUPPORT HE GAVE TO BOTH RESOLUTIONS, IN ACCORDANCE WITH POSITIONS TAKEN BY INTERNATIONAL CONFEDERATION FREE TRADE UNIONS (ICFTU)). HE NOTED THAT GOI INSTRUCTIONS TO BASRI WERE TO STAY NEUTRAL. SUDONO SAID HE PLANNED TO EXPLAIN TO PRESIDENTIAL ASSISTANT GENERAL ALI MURTOPO THAT HIS PRESENCE ON ILO GOVERNING BODY IS BASED ON SUPPORT OF ICFTU AND HE IS BOUND TO VOTE IN ILO ON BASIS ICFTU DECISIONS. SUDONO ALSO FEARED LIKELIHOOD OF DEFEAT IN ILO CONFERENCE ON CHANGE IN STANDING ORDERS, PARTICULARLY IF OPEN ROLLCALL VOTE IS INVOLVED, BUT SAID HE WOULD STAND BY ICFTU DECISIONS IN CONFERENCE VOTING, EVEN IF THEY CONFLICT WITH THOSE OF HIS GOVERNMENT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 JAKART 03273 150816Z

6. COMMENT: DESPITE GOI PLEDGES OF SYMPATHY FOR U.S. GOALS IN REFORMING ILO, PARTICULARLY IN AREA OF DUE PROCESS, IT CERTAINLY CAN BE COUNTED ON TO SUPPORT GROUP OF 77 IN WHATEVER ACTIONS IT DECIDES IN OPPOSING U.S. REFORM EFFORTS.  
GARDNER

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MEETING REPORTS, RESOLUTIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 15-Mar-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977JAKART03273  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770088-0413  
**Format:** TEL  
**From:** JAKARTA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770359/aaaabzyn.tel  
**Line Count:** 102  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** c72bf8b7-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 STATE 53086  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 10-Feb-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3106950  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** GOVERNING BODY DECISION TO AMEND ARTICLE 17, PRO- SPECTS FOR ILO CONFERENCE  
**TAGS:** ELAB, ID, ILO  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/c72bf8b7-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009